

MAY 6, 1999

The Board of County Commissioners, Manatee County, Florida, met in SPECIAL SESSION in the Administrative Center, 1112 Manatee Avenue West, Bradenton, Florida, Thursday, May 6, 1999, at 9:05 a.m.

Present were Commissioners:

Stan Stephens, Chairman  
 Gwendolyn Y. Brown, First Vice-Chairman (entered during meeting)  
 Joe McClash, Second Vice-Chairman  
 Jonathan Bruce, Third Vice-Chairman  
 Patricia M. Glass  
 Lari Ann Harris (participated via telephone)  
 Amy Stein (entered during meeting)

Also present were:

Ernie Padgett, County Administrator  
 Jeffrey Steinsnyder, Assistant County Attorney  
 Jane Roak, Deputy Clerk, Board Records,  
 representing R. B. Shore, Clerk of Circuit Court

### ZONING

Public hearing (Notice in the Bradenton Herald 4/26/99) was opened to consider

#### PDR-97-13(G) (R) GILBERT WATERS

Request: General Development Plan to allow 118 single-family detached dwelling units at a density of 2.63 dwelling units per acre on 47.43 acres, located at the southwest corner of 69th Street East and Ellenton Gillette Road.

Carol Clarke, Planning Department Director, recommended PDR-97-13(G) (R) be continued to May 25, 1999, to allow the Board and adjacent residents to review the staff report and site plans.

**Carol Adams** requested the opportunity to speak on May 25, 1999.

Motion was made by Mr. McClash and seconded by Mrs. Glass, to continue the public hearing for PDR-97-13(G) (R) to May 25, 1999, at 9:00 a.m., or as soon thereafter as same may be heard in these Chambers.

Inasmuch as this issue went through the dispute resolution process and that the request, if approved, will result in settlement of the lawsuit, Mr. McClash recommended all those who signed up to speak be notified of the continued date.

Motion carried 5 to 0.

### COMPREHENSIVE PLAN AMENDMENTS

Ms. Clarke advised this is the first of two public hearings to consider Plan Amendments and approve the transmittal of the amendments to Department of Community Affairs (DCA) and other intergovernmental agencies for review and comment. The DCA will respond with objections, recommendations and comments.

Public hearing (Notice in the Bradenton Herald 4/23/99) was held to consider

ORDINANCE 99-11 AN ORDINANCE OF THE COUNTY OF MANATEE, FLORIDA, AMENDING MANATEE COUNTY ORDINANCE 89-01, AS AMENDED, THE MANATEE COUNTY COMPREHENSIVE PLAN; PROVIDING FOR AMENDMENTS TO THE FUTURE LAND USE MAP (MAPS 18 AND 27), FUTURE TRAFFIC CIRCULATION MAP (MAPS 5B, 5C, 5D, AND 5E), AND TABLE 5-1 (PAGES 4, 5, AND 10) OF THE TRAFFIC SUB-ELEMENT THAT CONSISTS OF THE FOLLOWING:

- . UF-3 AND UF-3/WO TO RES-1 AND RES-1/WO
- . UF-3 TO IL
- . IL TO R/O/R
- . RES-1 AND RES-1/WO TO UF-3 AND UF-3/WO
- . RES-1/WO TO R/O/R/WO
- . ADDITION OF POPE ROAD AS A COLLECTOR FACILITY FROM S.R. 64 TO S.R. 70

- . ADDITION OF 44TH AVENUE EAST AS AN ARTERIAL FACILITY FROM LAKEWOOD RANCH BOULEVARD TO DAM ROAD, EXTENDED FROM S.R. 64 TO S.R. 70
- . ADDITION OF A NEW NORTH-SOUTH COLLECTOR ROAD (117TH STREET EAST) FROM S.R. 64 TO 44TH AVENUE EAST, LOCATED BETWEEN LAKEWOOD RANCH BOULEVARD AND POPE ROAD, AND
- . ADDITION OF PEAK HOUR LEVEL OF SERVICE STANDARDS, FUNCTIONAL CLASSIFICATION, NUMBER OF LANES, AND 20-YEAR RIGHT-OF-WAY NEEDS TO TABLE 5-1 FOR POPE ROAD, 44TH AVENUE EAST, AND THE NEW COLLECTOR ROAD DESCRIBED ABOVE

FOR CERTAIN LAND GENERALLY BORDERED ON THE NORTH BY S.R. 64, ON THE EAST BY DAM ROAD EXTENDED SOUTH FROM S.R. 64 TO S.R. 70, ON THE SOUTH BY S.R. 70, AND ON THE WEST BY LAKEWOOD RANCH BOULEVARD; CONSISTING OF 5,080 ACRES; PROVIDING FOR SEVERABILITY, AND PROVIDING FOR AN EFFECTIVE DATE.

(PA-99-03: Property Owner - **Schroeder-Manatee Ranch, Inc.**)  
Planning Commission recommended ADOPTION.

Leon Kotecki, Planning Department, displayed three maps illustrating (1) Existing Future Land Uses, (2) Proposed Changes to Future Land Uses (prepared 5/4/99), and (3) Proposed Future Land Use (prepared 4/30/99). The land development pattern in the area is residential growth in the southwest, bordered by nonresidential urban development in the northwest, and residential development on the north side of S.R. 64.

(Enter Ms. Brown and Mrs. Stein)

Discussion: Accelerated development in east County and along the S.R. 70 corridor; whether this is a logical extension of existing development patterns; assurance that the changes will have positive results; protecting agricultural areas; shifting the urban-fringe boundary line; relying less on state roads for local transportation needs; concern of a properly planned grid system; even distribution of traffic, etc.

Mr. Kotecki reviewed the planned traffic facilities, which include the extension of Pope Road and 44th Avenue East (Cortez Road) over I-75 and across the property. A new collector road is proposed within the industrial area. The Florida Department of Transportation (FDOT) performed a traffic analysis on S.R. 64 and S.R. 70, which indicated that from I-75 to Lakewood Ranch Boulevard should be six lanes. A Planning Development and Environmental Study will be performed in the year 2001.

Future development of the site will also impact the sanitary sewer facilities and require coordination as to how the development can assist the County to expand the capacity of the Southeast Regional Wastewater Treatment Plant.

(Depart Mrs. Glass)

Discussion: Estimated additional 64,000 trips per day; mixed land use pattern will produce more bi-directional, peak-hour trips; additional trips captured internally; more efficient use of existing roadway capacity; levels of service; adequate road capacity; proposed changes and effects to the Lena Road Landfill; option of extending Pope Road (from S.R. 70 to S.R. 64) to connect to Rye Road, etc.

(Enter Mrs. Glass)

**Rex Jensen**, representing Schroeder-Manatee Ranch, Inc., distributed a booklet summarizing the Plan amendment. He stated the proposal will result in a functional mix of uses, a better balance of jobs to housing, and lower impacts to the adjacent roadway system.

**Georgianne Ratliff** of Wilson, Miller, Barton & Peek, Inc., stated the amendment proposes to add 596 acres of ROR, 444 acres of IL, and 455 acres of RES-1 by eliminating 1,496 acres of UF-3. She stated this Plan amendment does not change agriculture lands, and that all of the acreage in the amendment is marked for development. She addressed the impacts of the proposed changes to on- and off-site infrastructure.

**Dan Cannistra**, resident of Lorraine Road, located his property on the land use changes map and stated the need for transition. He asked that consideration be given to existing agricultural uses.

**Roy Green** requested the Board consider the Pope-Rye Road connection.

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(Continued)

Mr. Jensen showed a series of maps exhibiting measures, exceeding Code requirements, to preserve large areas of vegetative systems to serve as protection to neighboring properties. He addressed roadway patterns and grid systems and stated that because of the natural layout of the wetlands, close examination will be required to determine the best location for cross-over connector roads and road alignment.

Discussion: Concern that continuous transitioning will diminish agricultural land; creating incentives to preserve green space; the need for some degree of density to accommodate agricultural operations; how a funding source for road improvements is determined; information regarding federal funding to extend 44th Avenue East across Braden River and I-75; mechanisms in place to protect the watershed.

Mr. Jensen stated that one of the parcels involved in the amendment is owned by Lawrence and Agnes McCormick.

Based upon the evidence presented, comments made at the public hearing, the action of the Planning Commission, and upon the technical support documents, Mr. Bruce moved to transmit Manatee County **Ordinance 99-11/Plan Amendment PA-99-03** to the Florida Department of Community Affairs and authorize the Chairman to sign the letter of transmittal, as recommended by the Planning Commission. Motion was seconded by Mrs. Stein and carried unanimously.

Public hearing (Notice in the Bradenton Herald 4/23/99) was held to consider

**ORDINANCE 99-24** AN ORDINANCE OF THE COUNTY OF MANATEE, FLORIDA...; PROVIDING FOR AN AMENDMENT TO THE TRANSPORTATION ELEMENT, TRAFFIC CIRCULATION SUB-ELEMENT, PROVIDING FOR AN UPDATE TO THE TRAFFIC CIRCULATION MAP SERIES, MAPS 5-A, 5-B, 5-C, 5-D, AND 5-E, PROVIDING FOR CORRECTIONS, UPDATES, AND MODIFICATIONS TO TABLE 5-1; PROVIDING FOR SEVERABILITY; AND PROVIDING FOR AN EFFECTIVE DATE.

(**PA-99-11: Traffic Circulation Sub-Element**)

Planning Commission recommended ADOPTION.

Kathleen Thompson, Planning Department, stated the updates reflect existing conditions; modify the long range right-of-way needs; propose new roadways to increase traffic circulation, and remove roadways due to existing constraints; promote neighborhood protection; and recognize roadways located within city limits or that function as local streets.

Ms. Thompson reviewed the staff report outlining the **proposed traffic circulation changes (Parts A-H); Table 5-1**, peak hour Level of Service (LOS) standards, right-of-way needs, and 20-year roadway requirements; **Attachment B**, Proposed Roadway Deletions for North and South Counties, Proposed Segment Modifications, Proposed Increase/Decrease in Number of Lanes, Proposed Modification to Roadway Functional Classification, Miscellaneous Changes/Corrections, and Completed Roadway Segments; **Attachment C**, Functional Classification for Urbanized and Rural Areas; and, **Attachment D**, LOS standard modifications to various roadways.

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She displayed a map showing the proposed roadway connections and recommended the following roadway segments be added to Table 5-1: (1) 60th Avenue East, from U.S. 301 to Mendoza Road, and (2) Lakewood Ranch Boulevard, from Clubhouse Drive to River Club Boulevard.

She stated it had been suggested that MJ Road be designated a collector; however, MJ Road does not meet the functional classification definition and the Transportation Department recommended it not be designated a collector.

Ms. Thompson stated staff recommended an increase in the number of lanes for some roads along the S.R. 70 and S.R. 64 corridors, east of I-75. She displayed an Urbanized Area Boundary Map and a Future Traffic Circulation Designated Controlled Access Facilities Map.

Ms. Thompson reviewed the changes in right-of-way widths (Part F, page 42 of the staff report). She stated the LOS Standards are set at "D" within urban and transitioning urbanized boundary areas and "C" within rural areas. She stated the Intergovernmental Coordination Element (ICE Text Amendment PA-99-08/Ordinance 99-16) corrects text to state that "State roadways not listed on the Florida Intrastate Highway System shall have Level of Service standards consistent with County Level of Service standards within the same area, where appropriate."

Harry Mendenhall, Transportation Department, responded to questions regarding traffic figures and the time period traffic counts were taken on MJ Road.

Discussion: Purpose of the thoroughfare system; roads are not classified as thoroughfares based on the number of access connections; concern of giving up existing right-of-way; the column labeled Existing ROW under Part F (page 42) is misleading as the proposed footage is based on the existing, future functional classification right-of-needs map; LOS Standards "C" and "D"; local governments shall adopt LOS Standards established by FDOT; changing road designation from a collector to arterial; difference between minor and major arterials.

It was requested that: (1) the language regarding the reduction of right-of-way footage be brought back for discussion at a later date; (2) 30th Avenue West roadway segment from 26th Avenue West to 24th Avenue West (page 68 of staff report) be corrected to read, 26th Street West to 24th Street West; and (3) the spelling of Moccasin Wallow Road be corrected throughout the report.

**Mike Kennedy** of Wilson, Miller, Barton & Peek, Inc., questioned whether the increase in the number of lanes recommended for the segment of S.R. 64, from I-75 to Lakewood Ranch Boulevard (page 39), is mandated or set as the maximum limit allowed based on FDOT traffic studies. He also questioned whether the asterisk note at the end of Table 5-1 (page 60) regarding FDOT determination of right-of-way needs, applies to lane increases. He requested flexibility in the proposed right-of-way footages (page 43).

Jeffrey Steinsnyder, Assistant County Attorney, stated the County has the flexibility to reduce required right-of-way based on site constraints and road impacts. Staff recommended the reduction of right-of-way footage be transmitted to DCA as presented. The Board will have the option to make changes prior to final adoption.

Carol Clarke, Planning Department Director, recommended adding Needs Map Width to the column headings entitled Existing ROW and Proposed ROW under Part F, Right-of-Way Needs (page 42). There were no objections.

Mr. McClash requested a sentence be **added** to the Pope Road segment under Part B (page 38) to evaluate the connection to Rye Road.

(Depart Mrs. Glass)

Mr. McClash also stated concern that recommended language for Port Road, from Moccasin Wallow Road to Piney Point Road (Part B, page 38) is more specific than the Sarasota-Manatee Metropolitan Planning Organization (MPO) long-range transportation plan. He recommended staff highlight the entire area from U.S. 41 to I-275 and indicate that this area is being evaluated for a limited access corridor.

(Enter Mrs. Glass)

Discussion: Residential segment of Pro Am Avenue through Peridia be deleted from the thoroughfare plan; telephone calls about not taking 1st Avenue Northwest out of the plan; 1st Avenue West, from 59th Street West continuing over to 75th Street West, is in the plan.

Based upon the evidence presented, comments made at the public hearing, the action of the Planning Commission, and upon the technical support documents, Mrs. Glass moved to transmit Manatee County **Ordinance 99-24/Plan Amendment PA-99-11** to the Florida Department of Community Affairs and authorize the Chairman to sign the letter of transmittal. Motion was seconded by Mrs. Harris and carried unanimously.

The motion includes the changes made at this meeting.

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(Continued)

CONSENT AGENDA

Upon motion by Mr. Bruce and second by Mrs. Stein, the Consent Agenda was approved unanimously, incorporating the language as stated in the recommended motions in the staff reports and agenda memoranda. Items APPROVED:

Public hearing (Notice in the Bradenton Herald 4/23/99) was held to consider

ORDINANCE 99-14 AN ORDINANCE OF THE COUNTY OF MANATEE, FLORIDA...; AMENDING THE FUTURE LAND USE ELEMENT TO CORRECT AN OVERSIGHT IN THE CURRENT TEXT BY ADDING LANGUAGE THAT RECOGNIZES OPEN SPACE AREAS FOR NON-RECREATIONAL USES THAT BENEFIT THE PUBLIC GOOD; PROVIDING FOR SEVERABILITY; AND PROVIDING FOR AN EFFECTIVE DATE.

(PA-99-06: Public Open Space)  
Planning Commission recommended ADOPTION.

Public hearing (Notice in the Bradenton Herald 4/23/99) was held to consider

ORDINANCE 99-15 AN ORDINANCE OF THE COUNTY OF MANATEE, FLORIDA...; PROVIDING FOR AN AMENDMENT TO THE FUTURE LAND USE MAP (MAP 18) FROM CON AND UF-3 TO R/OS FOR CERTAIN LAND LOCATED AT UPPER MANATEE RIVER ROAD AND RYE ROAD, CONSISTING OF 131 ACRES; PROVIDING FOR SEVERABILITY; AND PROVIDING FOR AN EFFECTIVE DATE.

(PA-99-07: Rye Wilderness)  
Planning Commission recommended ADOPTION.

Public hearing (Notice in the Bradenton Herald 4/23/99) was held to consider

ORDINANCE 99-16 AN ORDINANCE OF THE COUNTY OF MANATEE, FLORIDA...; PROVIDING FOR TEXT AMENDMENTS TO THE INTERGOVERNMENTAL COORDINATION ELEMENT OF THE MANATEE COUNTY COMPREHENSIVE PLAN TO ADD ADDITIONAL MECHANISMS FOR DISPUTE RESOLUTION, CAMPUS MASTER PLAN CONSIDERATION, AND JOINT PLANNING AREAS WITH OTHER LOCAL JURISDICTIONS; PROVIDING FOR SEVERABILITY; AND PROVIDING FOR AN EFFECTIVE DATE.

(PA-99-08: Intergovernmental Coordination Element Text Amendment)  
Planning Commission recommended ADOPTION.

COMMISSIONERS' COMMENTS

Manatee County Fair - Handicap Transportation

Inasmuch as Mr. Stephens serves on the Fair Board, Ms. Brown requested that he ask the Fair Board to look into providing some type of transportation for people with disabilities so that they can travel the entire grounds of the Manatee County Fair.

Tampa Bay Regional Planning Council Meeting

Mrs. Harris announced that she will be attending the Tampa Bay Regional Planning Council meeting on Monday, May 10, 1999.

National Day of Prayer

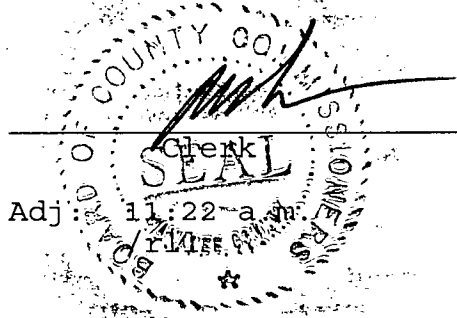
Mr. Stephens reminded the Board that today is the National Day of Prayer, and that he had attended a celebration this morning where the theme was the importance of prayer. He stated another celebration event is planned at the courthouse to begin at 11:30 a.m.

MEETING ADJOURNED

There being no further business, the meeting was adjourned.

Attest:

APPROVED:



Jean Stephens  
Chairman 7/27/99

Adj: 11:22 a.m.